



# WISCONSIN LEGISLATIVE COUNCIL RULES CLEARINGHOUSE

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#### CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

#### CLEARINGHOUSE RULE 14-002

AN ORDER to repeal and recreate chapters N 2 and 3, relating to nurse licensure and examining councils.

# Submitted by DEPARTMENT OF SAFETY AND PROFESSIONAL SERVICES

01-10-2014 RECEIVED BY LEGISLATIVE COUNCIL.

02-10-2014 REPORT SENT TO AGENCY.

JKR:CB

## LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are reported as noted below:

| 1. | STATUTORY AUTHORITY [s. 227.15 (2) (a)]   |                            |              |  |
|----|---|----------------------------|--------------|--|
|    | Comment Attached  | YES 🗸                      | NO 🔲         |  |
| 2. | FORM, STYLE AND PLACEMENT IN ADMINISTRATIVE CODE [s. 227.15 (2) (c)]                            |                            |              |  |
|    | Comment Attached  | YES 🗸                      | NO 🔲         |  |
| 3. | CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)]                              |                            |              |  |
|    | Comment Attached  | YES                        | NO 🗸         |  |
| 4. | ADEQUACY OF REFERENCES TO RELATED STATUTES, RULES AND FORMS [s. 227.15 (2) (e)]                 |                            |              |  |
| •  | Comment Attached  | YES 🗸                      | NO 🔲         |  |
| 5. | CLARITY, GRAMMAR, PU  | E OF PLAIN LANGUAGE [s. 22 | 7.15 (2) (f) |  |
|    | Comment Attached  | YES 🗸                      | NO 🔲         |  |
| 6. | POTENTIAL CONFLICTS WITH, AND COMPARABILITY TO, RELATED FEDERAL REGULATIONS [s. 227.15 (2) (g)] |                            |              |  |
| •  | Comment Attached  | YES                        | NO 🗸         |  |
| 7. | COMPLIANCE WITH PERMIT ACTION DEADLINE REQUIREMENTS [s. 227.15 (2) (h)]                         |                            |              |  |
|    | Comment Attached  | YES 🗌                      | NO 🗸         |  |



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#### **CLEARINGHOUSE RULE 14-002**

#### Comments

[NOTE: All citations to "Manual" in the comments below are to the Administrative Rules Procedures Manual, prepared by the Legislative Reference Bureau and the Legislative Council Staff, dated November 2011.]

### 1. Statutory Authority

- a. In s. N 2.21 (3), what is a limited license? Under what authority does the proposed rule make a limited license available to an applicant?
- b. Section N 2.32 (3) allows a registered nurse or practical nurse for licensure by endorsement who is granted a temporary permit to use the title "registered nurse" or "licensed practical nurse". However, ss. 441.06 (4) and 441.10 (3) (c), Stats., require that a registered nurse or practical nurse be licensed to use such titles but provide an exception for nurses licensed by a nurse licensure compact state. Under what authority does the proposed rule allow an individual with a temporary permit but who is not licensed as a registered nurse or practical nurse by a nurse licensure compact state to use the title "registered nurse" or "licensed practical nurse"?

### 2. Form, Style and Placement in Administrative Code

- c. In Section 1, "Chapter" in the title of ch. N 2 should be replaced with "CHAPTER". [s. 1.05 (2) (a), Manual.]
- d. In Section 1, the agency should insert a subchapter title before s. N 2.01. For example, the title could read "SUBCHAPTER I. AUTHORITY; DEFINITIONS". [s. 1.05 (2) (a), Manual.] The other subchapters in ch. N 2 should be numbered in the following manner:
  - (1) SUBCHAPTER II. LICENSURE BY EXAMINATION

- (2) SUBCHAPTER III. LICENSURE BY ENDORSEMENT
- (3) SUBCHAPTER IV. TEMPORARY PERMITS
- e. Section N 2.11 (3) (intro.) should be rewritten as introductory material, as outlined in s. 1.03 (3), Manual. This comment also applies to s. N 2.12 (3) (intro.).
- f. In s. N 2.20, the first sentence should be numbered sub. (1) and the remaining subsections should be numbered subs. (2) to (5).
- g. The agency might consider including an initial applicability clause in the proposed rule. [s. 1.02 (3m), Manual.]

### 4. Adequacy of References to Related Statutes, Rules and Forms

- a. In the rule analysis, the references to s. 441.04, Stats., should be removed. That statutory section does not exist.
- b. In the rule analysis, statutes should be referenced using "Stats.", rather than "Wis. Stats.". [s. 1.07 (2), Manual.]
- c. Throughout the proposed rule, when referring to a "fee", the rule should include a reference to the statute or administrative code section that contains the fee.
- d. In s. N 2.01, ", Stats" should be inserted before the period at the end of the section. [s. 1.07 (2), Manual.]
- e. In s. N 2.10 (1) (b), ", Stats" should be inserted before the period at the end of the paragraph. [s. 1.07 (2), Manual.] This comment also applies to s. N 2.10 (2) (b).
- f. In s. N 2.11 (5), "ch." should be inserted before "N 7". [s. 1.07 (2), Manual.] This comment also applies to ss. N 2.12 (5), 2.20 (3), and 2.21 (2) (f).
  - g. In s. N 2.20 (intro.), "under s. 441.50, Stats." should be inserted after "compact".
  - h. In s. N 2.34, "s. 2.35" should be replaced with "s. N 2.35". [s. 1.07 (2), Manual.]

## 5. Clarity, Grammar, Punctuation and Use of Plain Language

- a. Throughout the proposed rule, "Board" should not be capitalized. [s. 1.01 (4), Manual.]
- b. In s. N 2.02 (intro.), the period at the end of the provision should be replaced with a colon.
- c. In s. N 2.02 (2) (intro.), a hyphen should be inserted between "Board" and "approved". The agency should review the proposed rule for other instances in which a hyphen should be inserted in the phrase "board approved".
- d. In s. N 2.02 (2) (b), what is the "electronic application process"? The agency might consider defining this phrase in s. N 2.02.

- e. In s. N 2.02 (3), "Approval" should not be capitalized. [s. 1.01 (4), Manual.] This comment also applies to "Completion" in s. N 2.02 (4).
- f. Section N 2.02 (3) defines "certificate of approval" as an action by a nursing school. However, it would be clearer to use the following, or similar, language: "verification from a school of nursing that the applicant has been approved to take the NCLEX prior to receiving a diploma in practical nursing or professional nursing.". A similar comment also applies to s. N 2.02 (4).
  - g. In s. N 2.02 (5) (c), "is" should be inserted between "which" and "approved".
- h. Section N 2.02 (8) and (10) should be removed. The proposed rule does not use the acronyms "LPN" and "RN", so they should not be defined.
- i. In s. N 2.10 (1) (intro.), "as a registered nurse" should be inserted after "licensure", and "complies with all of the following requirements" should be inserted before the colon. [s. 1.03 (3), Manual.] This comment also applies to s. N 2.10 (2) (intro.), except that the subsection should reference licensure as a licensed practical nurse.
- j. In s. N 2.10 (1) (a), "Graduated" should be replaced with "Graduates". This comment also applies to s. N 2.10 (1) (c) (intro.) and (2) (c) (intro.).
- k. In s. N 2.10 (1) (a), a period should replace the semicolon. [s. 1.03 (4), Manual.] This comment also applies to s. N 2.10 (2) (a).
- l. In s. N 2.10 (1) (c), the following text appears to be misplaced: "or submits evidence of general and professional educational qualifications comparable to those required in this state at the time of graduation.". This comment also applies to s. N 2.10 (2) (c).
- m. In s. N 2.10 (2), should a requirement that the applicant be 18 years of age or older be included in that subsection to mirror the requirement of s. 441.10 (3) (a) 1., Stats.?
- n. In s. N 2.11 (1), "from a board-approved school" should be inserted after "applicant", and "shall" should be inserted before "pay".
  - o. In s. N 2.11 (2) (a), "person" should be replaced with "applicant".
- p. Throughout s. N 2.11 (3), the agency might consider replacing "examination" with "NCLEX". This comment also applies to s. N 2.12 (3).
- q. In s. N 2.11 (3) (b), the paragraph should specify who "the notice of eligibility is received" by. This comment also applies to s. N 2.12 (3) (b).
  - r. In s. N 2.12 (1), "from a comparable school" should be inserted after "applicant".
- s. In s. N 2.12 (3) (b), the first sentence should be removed because it repeats similar language in s. N 2.12 (3) (a) (intro.).
- t. In s. N 2.20 (1), "The applicant" should be replaced with "An applicant from a nurse licensure compact state".

- u. In s. N 2.21 (1) (a), "another U.S. state, territory" should be replaced with "a U.S. state that has not adopted the nurse licensure compact under s. 441.50, Stats., a U.S. territory".
  - v. In s. N 2.21 (1) (a) 1., "Graduated" should be replaced with "Graduation".
  - w. In s. N 2.21 (1) (a) 2., "Passed" should be replaced with "Passage of".
- x. In s. N 2.21 (1) (b) (intro.), "determine" should be replaced with "the board to assist the board in determining".
  - y. In s. N 2.21 (3), "five" should be replaced with "5". [s. 1.01 (5), Manual.]
- z. In s. N 2.33 (1), "The" should be replaced with "Except as provided in sub. (2), the". In addition, "a" should be inserted before "registered nurse".
- aa. Section N 2.33 (2) should be rewritten for clarity. For example, it could read: "A holder of a temporary permit who is currently licensed as a registered nurse or practical nurse in another jurisdiction may practice without the direct supervision of a registered nurse.".
- bb. In s. N 2.34, "three" should be replaced with "3". [s. 1.01 (5), Manual.] In addition, "is shorter" should be replaced with "occurs first", and a comma should be inserted after "2.35".
  - cc. In s. N 3.01, "duties of the" should be removed.
- dd. Section N 3.02 (3) should read: "The board shall appoint nominees from submitted nominations.".
- ee. In s. N 3.03, "registered nurse council" should be replaced with "registered nurses council".
- ff. Throughout ss. N 3.03 and 3.04, numbers should be expressed using Arabic numerals, except that numbers at the beginning of a sentence and the number "one" are spelled out. [s. 1.01 (5), Manual.]
  - gg. In s. N 3.04 (2) (intro.), "is" should be replaced with "are".
  - hh. In s. N 3.04 (2) (b), "nurses" should be replaced with "nurse".